

# **Road Commission for Oakland County**

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**Financial Report**  
**with Supplemental Information**  
**September 30, 2008**

# Road Commission for Oakland County

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## Contents

<b>Report Letter</b>	1-2
<b>Management's Discussion and Analysis</b>	3-8
<b>Basic Financial Statements - Government-wide/Governmental Fund Financial Statements</b>	
Governmental Funds Balance Sheet/Statement of Net Assets	9
Statement of Governmental Fund Revenues, Expenditures, and Changes in Fund Balances/Statement of Activities	10
Fiduciary Funds:	
Statement of Plan Net Assets	11
Statement of Changes in Plan Net Assets	12
Notes to Financial Statements	13-40
<b>Supplemental Information</b>	41
Required Supplemental Information - Budgetary Comparison Schedule - Road Fund	42
Other Supplemental Information - Budgetary Comparison Schedule - Subdivision Improvement Fund	43



**Plante & Moran, PLLC**  
27400 Northwestern Highway  
P.O. Box 307  
Southfield, MI 48037-0307  
Tel: 248.352.2500  
Fax: 248.352.0018  
plantemoran.com

## Independent Auditor's Report

To the Board of Road Commissioners  
Road Commission for Oakland County

We have audited the accompanying financial statements of the governmental activities, major fund, and the aggregate remaining fund information of the Road Commission for Oakland County, Michigan (the "Road Commission") as of and for the year ended September 30, 2008, which collectively comprise the Road Commission's basic financial statements, as listed in the table of contents. These basic financial statements are the responsibility of the Road Commission's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In addition, all portions of the audit were conducted in accordance with the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, except for the retirement system and the retiree healthcare trust.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, major fund, and the aggregate remaining fund information of the Road Commission for Oakland County, Michigan at September 30, 2008 and the respective changes in financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and the Road Fund budgetary comparison schedule as identified in the table of contents are not required parts of the basic financial statements but are supplemental information required by the Governmental Auditing Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the supplemental information. However, we did not audit the information and express no opinion on it.

To the Board of Road Commissioners  
Road Commission for Oakland County

Our audit was made for the purpose of forming opinions on the financial statements that collectively comprise the Road Commission's basic financial statements. The accompanying other supplemental information listed in the table of contents is presented for the purpose of additional analysis and is not a required part of the basic financial statements. The other supplemental information has been subjected to the procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 24, 2009 on our consideration of the Road Commission for Oakland County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide opinions on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

As described in Note 1, the Road Commission implemented the Governmental Accounting Standards Board's Statement No. 45, *Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions*.

*Plante & Moran, PLLC*

February 24, 2009

# Road Commission for Oakland County

## Management's Discussion and Analysis

Our discussion and analysis of the financial performance of the Road Commission for Oakland County (the "Road Commission") provides an overview of the Road Commission's financial activities for the fiscal year ended September 30, 2008. Please read this in conjunction with the financial statements.

### Using this Annual Report

This annual report consists of a series of financial statements. The governmental funds balance sheet/statement of net assets presents all governmental activities of the Road Commission, presented first by fund on a modified-accrual basis, and then in total on a full-accrual basis. The modified-accrual fund-based columns present a short-term view of the Road Commission; they tell us how much is available for future spending. The total full-accrual column is intended to present a longer-term view, and tells us whether taxpayers have funded the full cost of providing services to date.

The statement of governmental fund revenues, expenditures, and changes in fund balances/statement of activities also presents all governmental activities of the Road Commission, presented first by fund on a modified-accrual basis, and then in total on a full-accrual basis. The modified-accrual fund-based columns tell us how the motoring public's money was spent during the year, while the total full-accrual column tells us the cost of providing services this year, as well as whether the motoring public has paid the full cost of providing services this year.

These two statements are followed by the fiduciary funds (the Retirement System and the Retiree Health Care Trust) statement of plan net assets and statement of changes in plan net assets. These statements provide information about the Retirement System and the Retiree Health Care Trust for which the Road Commission acts solely as trustee for the benefit of current and future retirees.

### Financial Analysis of the Road Commission as a Whole

The following table provides condensed information about the total full-accrual finances of the Road Commission as of September 30, 2008 and 2007 and for the years then ended. As discussed above, the total full-accrual columns report the Road Commission's net assets and how they have changed. The reader can think of the Road Commission's net assets (the difference between assets and liabilities) as one way to measure the Road Commission's financial health or financial position. Over time, increases or decreases in the Road Commission's net assets may be one indicator of whether its financial health is improving or deteriorating. To assess the overall health of the Road Commission, the reader also needs to consider additional non-financial factors such as changes in the condition of the Road Commission's roads and changes in the laws related to gas taxes and their distribution.

# Road Commission for Oakland County

## Management's Discussion and Analysis (Continued)

	September 30	
	2008	2007
<b>Assets</b>		
Current and other assets	\$ 74,285,996	\$ 81,300,947
Capital assets	668,800,580	644,301,769
Total assets	743,086,576	725,602,716
<b>Liabilities</b>		
Current liabilities	25,159,246	27,108,678
Long-term liabilities	12,955,441	13,360,579
Total liabilities	38,114,687	40,469,257
<b>Net Assets</b>		
Invested in capital assets - Net of related debt	660,825,580	633,851,769
Unrestricted	44,146,309	51,281,690
Total net assets	<b>\$ 704,971,889</b>	<b>\$ 685,133,459</b>
	Year Ended September 30	
	2008	2007
<b>Statement of Activities</b>		
Revenues:		
State aid - Act 51	\$ 59,886,097	\$ 61,682,104
Other state sources	17,896,515	20,383,056
Federal sources	24,577,324	25,788,986
Revenue from county and local governments	9,078,454	12,014,855
Other	9,314,270	8,320,225
Total revenue	120,752,660	128,189,226
Expenses:		
General administration	4,551,404	4,152,113
Departmental operations and maintenance	37,202,733	32,543,010
Nondepartmental	21,573,996	15,875,811
Interest	405,931	458,356
Depreciation	37,180,166	35,294,767
Total expenses	100,914,230	88,324,057
Change in net assets	<b>\$ 19,838,430</b>	<b>\$ 39,865,169</b>

# Road Commission for Oakland County

## Management's Discussion and Analysis (Continued)

The Road Commission's net assets increased approximately 2.9 percent, from \$685,133,459 to \$704,971,889 for the year ended September 30, 2008. This was primarily because capital grants and donations were provided in the current year for capital expenditures that will be recognized in future years as depreciation expense. The investment in capital assets, net of accumulated depreciation and disposals, increased by \$24,498,811 and \$38,208,989 for the years ended September 30, 2008 and 2007, respectively.

The Road Commission's revenue for the year ended September 30, 2008 decreased approximately 5.8 percent from the prior year total. This decrease was due principally to decreased federal, state, county, and local revenue representing participation in road construction projects. Road construction activity of the current year approximated that of the preceding year. Total expenses for the fiscal year ended September 30, 2008 were approximately 14.2 percent more than the preceding year's total.

### Financial Analysis of Individual Funds of the Road Commission

The Road Commission currently has two operating funds: the Subdivision Improvement Fund, which accounts for the activity of special assessment districts, and the Road Fund, which accounts for all of the other operating activity of the Road Commission. The reporting of the individual governmental funds focuses on the inflows and outflows of money and the balances left at year end that are available for spending. These funds report using an accounting method called modified-accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The individual fund columns provide a detailed short-term view of the Road Commission's general operations and the basic services it provides. Individual fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the Road Commission's services.

The Road Fund is used to account for the general operations of the Road Commission. It is used to control the expenditures of Michigan Transportation Fund (MTF) monies distributed to the Road Commission, which are earmarked by law for road and highway purposes. For the year ended September 30, 2008, the fund balance of the Road Fund decreased by \$8,854,547. Total revenues were \$111,838,803, and total expenditures were \$120,693,350, which represented a decrease in revenues from the prior year of 9.0 percent and a decrease in expenditures from the prior year of 2.3 percent. The decrease in revenue was due principally to a decrease in federal, state, county, and local government participation in road construction projects. The size of next year's construction program anticipates the use of MTF funds collected in the current and prior years and is expected to result in a decrease in next year's fund balance.

# Road Commission for Oakland County

## Management's Discussion and Analysis (Continued)

### Budgetary Highlights

Prior to beginning each year, the Road Commission's budget is prepared based upon certain assumptions and facts available at that time. During the year, the Road Commission board amends its budget to reflect changes in these original assumptions, facts, and/or economic conditions that were unknown at the time the original budget was adopted. In addition, by policy, the board reviews and authorizes large expenditures throughout the year.

The amended Road Fund revenue budget for the year ended September 30, 2008 was \$24,685,434 higher than the original budget, due primarily to the budget adjustments to reflect more participation from federal sources and other units of government in the Road Improvement Program (RIP). Several times during the year, the RIP budget is amended to more accurately reflect construction activity. These amendments include the related revenue adjustments. The actual revenue recognized during the year ended September 30, 2008 was less than the amended budget by \$11,331,631.

The amended Road Fund expenditure budget for the year ended September 30, 2008 was \$39,461,828 higher than the original budget, due primarily to RIP expenditures as well as capital outlay and contracted services expenditures. Each year, the original budget is amended for the prior year's capital outlay, contracted services, and RIP expenditures that were committed to in the prior year but where the goods were not received or services were not performed until the subsequent year. The actual expenditures recognized during the year ended September 30, 2008 were less than the amended budget by \$22,216,978, due principally to this type of expenditure timing difference.

### Capital Asset and Debt Administration

#### *Capital Assets*

As of September 30, 2008 and 2007, the Road Commission had invested \$668,800,580 and \$644,301,769, respectively, in net capital assets. This year's amount represents a net increase (including additions, deletions, and depreciation) of \$24,498,811, or approximately 3.8 percent. The Road Commission added \$61,683,225 to its investment in capital assets during the current year, including \$58,360,411 of infrastructure additions. Depreciation of capital assets is provided for annually over estimated future lives. Infrastructure construction is funded by federal, state, and local contributions, as well as by Road Commission revenues.

# Road Commission for Oakland County

## Management's Discussion and Analysis (Continued)

Capital asset additions for the current and prior year include the following:

	<u>2008</u>	<u>2007</u>
Buildings, storage bins, and related - Including land and construction in progress	\$ 467,679	\$ 1,281,074
Road equipment	2,722,370	4,483,100
Other equipment	132,765	66,133
Infrastructure - Including land	<u>58,360,411</u>	<u>68,787,036</u>
Total additions	<u>\$ 61,683,225</u>	<u>\$ 74,617,343</u>

### Debt Administration

At September 30, 2008 and 2007, the Road Commission had \$7,975,000 and \$10,450,000, respectively, in outstanding notes payable.

Other long-term obligations include accrued vacation pay and sick leave, accrued postemployment benefit obligations, and reserves for various losses. More detailed information about the Road Commission's long-term liabilities is presented in Note 5 to the financial statements.

### Economic Factors and Next Year's Budget

As with last year, Michigan continues its longest sustained economic downturn since the Great Depression. With high unemployment levels (climbing to 9.6 percent) and record high gas prices (over \$4.00 per gallon last summer), gasoline usage is down. As a result, the Road Commission's largest source of operating revenue has also decreased. Unfortunately, this only compounds the problem of the gas tax revenue increases not keeping up with the rate of inflation for many years. Each year, the Road Commission's revenues fall further and further behind its expenses, many of which actually exceed the inflation rate.

In addition to the U.S. market's credit crunch, Michigan's continued high unemployment levels have negatively impacted auto sales, resulting in a significant decrease in the State's vehicle registration fees. The vehicle registration fees are the second highest source of operating revenue for the Road Commission. The combination of dramatic decline in both the gas tax revenue and the vehicle registration fees has resulted in a 2.9 percent reduction in the Road Commission's fiscal year 2008 Michigan Transportation Fund (MTF) revenue. In addition, the most recent annual revenue forecast by the State Treasury Department projected that the State's transportation revenues (MTF) would decrease by 0.5 percent in the upcoming fiscal year. This revenue forecast is used as the basis for the fiscal year 2009 budget of the State and RCOC.

# **Road Commission for Oakland County**

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## **Management's Discussion and Analysis (Continued)**

Due to the grave state of affairs, the Road Commission is forced to conservatively forecast its MTF revenues for its fiscal year 2009 budget. Overall, the fiscal year 2009 budget reflects that the Road Commission's primary revenue source (MTF) is expected to be less than the fiscal year 2008 amount and is not keeping up with the inflationary increases of its normal operating costs. As a result, next year's budget requires reduced expenditures for road improvement projects and maintenance activities (exclusive of items carried over from fiscal year 2008). Without adequate increases in its MTF revenue, the Road Commission will continue to experience diminishing resources for road improvement and maintenance activities in next year's budget.

In addition, during its three-year financial planning (FP) process, the Road Commission continued to deal with the dilemma of its stagnant revenues and its rising costs of doing business activities. The FP process included balancing road maintenance efforts, appropriate staffing levels, and adequate fleet level readiness. One of the recommendations resulting from the FP process is for the Road Commission to continue to reduce its staffing levels by 54 positions for its fiscal year 2010 budget. To help focus public attention to Michigan's inadequate road funding, the Road Commission has been advising its customers:

"Take a close look at the roads you drive. Unless we receive additional funding, this is the best they will look for a long time. We no longer have funds to repair the roads to eliminate potholes on our paved roads or to add more gravel to our gravel roads. The roads will get worse, and that will impact our ability to attract new employers and developers and retain the jobs we have. It also means you will pay more to repair the damage to your car caused by rough roads."

### **Contacting the Road Commission's Financial Management**

This financial report is designed to provide the motoring public, citizens, and other interested parties a general overview of the Road Commission's finances and to show the Road Commission's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Road Commission for Oakland County administrative offices at 31001 Lahser Road, Beverly Hills, Michigan 48025.

# Road Commission for Oakland County

## Governmental Funds Balance Sheet/Statement of Net Assets September 30, 2008

	Major Fund - Road	Nonmajor Fund - Subdivision Improvements	Total Governmental Funds	Adjustments (Note 2)	Statement of Net Assets
<b>Assets</b>					
Cash and cash equivalents (Note 3)	\$ 11,219,307	\$ 5,713,949	\$ 16,933,256	\$ -	\$ 16,933,256
Investments (Note 3)	22,228,721	-	22,228,721	-	22,228,721
Receivables:					
Accounts	19,593,129	-	19,593,129	-	19,593,129
Investment income	140,836	-	140,836	-	140,836
Special assessments	-	11,067,910	11,067,910	-	11,067,910
Internal receivables	376,866	(376,866)	-	-	-
Inventory	3,188,875	-	3,188,875	-	3,188,875
Deposits, prepaid expenses, and other assets	1,133,269	-	1,133,269	-	1,133,269
Capital assets - Net (Note 4):					
Assets being depreciated	-	-	-	512,490,071	512,490,071
Assets not being depreciated - Land and other	-	-	-	156,310,509	156,310,509
<b>Total assets</b>	<b>\$ 57,881,003</b>	<b>\$ 16,404,993</b>	<b>\$ 74,285,996</b>	<b>\$ 668,800,580</b>	<b>\$ 743,086,576</b>
<b>Liabilities and Fund Balances</b>					
<b>Liabilities</b>					
Accounts payable	\$ 7,051,313	\$ 58,300	\$ 7,109,613	\$ -	\$ 7,109,613
Advances and deferred revenue	16,074,663	10,289,616	26,364,279	(14,252,921)	12,111,358
Deposits	1,126,747	-	1,126,747	-	1,126,747
Accrued liabilities	2,282,560	-	2,282,560	53,968	2,336,528
Notes payable - Due within one year (Note 5)	-	-	-	2,475,000	2,475,000
Notes payable - Due in more than one year (Note 5)	-	-	-	5,500,000	5,500,000
Other long-term liabilities (Notes 5 and 7)	-	-	-	7,455,441	7,455,441
<b>Total liabilities</b>	<b>26,535,283</b>	<b>10,347,916</b>	<b>36,883,199</b>	<b>1,231,488</b>	<b>38,114,687</b>
<b>Fund Balances</b>					
Reserved (Note 8)	8,170,508	-	8,170,508	(8,170,508)	-
Unreserved - Designated (Note 9)	23,175,212	6,057,077	29,232,289	(29,232,289)	-
<b>Total fund balances</b>	<b>31,345,720</b>	<b>6,057,077</b>	<b>37,402,797</b>	<b>(37,402,797)</b>	<b>-</b>
<b>Total liabilities and fund balances</b>	<b>\$ 57,881,003</b>	<b>\$ 16,404,993</b>	<b>\$ 74,285,996</b>		
<b>Net Assets</b>					
Investment in capital assets - Net of related debt				660,825,580	660,825,580
Unrestricted				44,146,309	44,146,309
<b>Total net assets</b>				<b>\$ 704,971,889</b>	<b>\$ 704,971,889</b>

# Road Commission for Oakland County

## Statement of Governmental Fund Revenues, Expenditures, and Changes in Fund Balances/Statement of Activities Year Ended September 30, 2008

	Major Fund - Road	Nonmajor Fund - Subdivision Improvements	Total Governmental Funds	Adjustments (Note 2)	Statement of Activities
<b>Revenue</b>					
State aid - Act 51	\$ 59,886,097	\$ -	\$ 59,886,097	\$ -	\$ 59,886,097
Other state sources	17,754,867	-	17,754,867	141,648	17,896,515
Federal sources	23,770,481	-	23,770,481	806,843	24,577,324
Revenue from county and local governments	7,359,136	-	7,359,136	1,719,318	9,078,454
Special assessment revenue	-	2,890,218	2,890,218	1,813,668	4,703,886
Interest	1,030,783	758,802	1,789,585	-	1,789,585
Fees and other revenue	2,037,439	-	2,037,439	783,360	2,820,799
<b>Total revenue</b>	<b>111,838,803</b>	<b>3,649,020</b>	<b>115,487,823</b>	<b>5,264,837</b>	<b>120,752,660</b>
<b>Expenditures</b>					
General administration	4,420,202	-	4,420,202	131,202	4,551,404
Central operations	10,901,057	-	10,901,057	(1,822,653)	9,078,404
Engineering department	5,258,193	-	5,258,193	(4,207,008)	1,051,185
Traffic department	9,809,650	-	9,809,650	(2,167,367)	7,642,283
Permits and environmental concerns	1,162,670	-	1,162,670	(1,162,670)	-
Maintenance department	21,743,418	-	21,743,418	(2,312,557)	19,430,861
Nondepartmental	21,278,940	-	21,278,940	295,056	21,573,996
Debt service:					
Principal payments	1,241,508	1,233,492	2,475,000	(2,475,000)	-
Interest and other	178,051	245,022	423,073	(17,142)	405,931
Depreciation expense	-	-	-	37,180,166	37,180,166
Project expenditures:					
Road improvement program and construction	41,601,925	2,931,458	44,533,383	(44,533,383)	-
Southeast Michigan snow and ice management	505,208	-	505,208	(505,208)	-
Signals	1,965,834	-	1,965,834	(1,965,834)	-
Intelligent transportation systems	626,694	-	626,694	(626,694)	-
<b>Total expenditures</b>	<b>120,693,350</b>	<b>4,409,972</b>	<b>125,103,322</b>	<b>(24,189,092)</b>	<b>100,914,230</b>
<b>Excess of Revenue Over (Under) Expenditures/ Change in Net Assets</b>	<b>(8,854,547)</b>	<b>(760,952)</b>	<b>(9,615,499)</b>	<b>29,453,929</b>	<b>19,838,430</b>
<b>Change in Fund Balances/Net Assets</b>	<b>(8,854,547)</b>	<b>(760,952)</b>	<b>(9,615,499)</b>	<b>29,453,929</b>	<b>19,838,430</b>
<b>Fund Balances/Net Assets - October 1, 2007</b>	<b>40,200,267</b>	<b>6,818,029</b>	<b>47,018,296</b>	<b>638,115,163</b>	<b>685,133,459</b>
<b>Fund Balances/Net Assets - September 30, 2008</b>	<b>\$ 31,345,720</b>	<b>\$ 6,057,077</b>	<b>\$ 37,402,797</b>	<b>\$ 667,569,092</b>	<b>\$ 704,971,889</b>

# Road Commission for Oakland County

## Fiduciary Funds Statement of Plan Net Assets December 31, 2007 (Notes 1 and 3)

	Retirement System	Retiree Healthcare Trust
<b>Assets</b>		
Cash and short-term investments (Note 3)	\$ 8,572,006	\$ -
Receivables - Interest and dividends	608,108	-
Investments (Note 3):		
U.S. government debt obligations	7,977,607	-
U.S. agencies debt obligations	31,600,112	-
Corporate debt obligations	32,747,286	-
Corporate equities	112,355,064	-
Interest in investment pools	26,752,030	10,736,548
	<u>211,432,099</u>	<u>10,736,548</u>
Total investments		
	<u>211,432,099</u>	<u>10,736,548</u>
Total assets	220,612,213	10,736,548
<b>Liabilities</b>		
Accounts payable - Brokers and other - Net	11,856,940	-
Securities lending collateral payable	26,752,030	-
	<u>38,608,970</u>	<u>-</u>
Total liabilities		
	<u>38,608,970</u>	<u>-</u>
<b>Net Assets Held in Trust for Retiree Benefits</b>	<b><u>\$ 182,003,243</u></b>	<b><u>\$ 10,736,548</u></b>

# Road Commission for Oakland County

## Fiduciary Funds Statement of Changes in Plan Net Assets Year Ended December 31, 2007 (Notes 1 and 3)

	Retirement System	Retiree Healthcare Trust
<b>Additions</b>		
Investment income:		
Interest and dividends	\$ 5,464,992	\$ -
Net appreciation in fair value of investments	5,056,388	839,128
Less investment expenses	(1,010,818)	(47,403)
Net investment income	9,510,562	791,725
Employer contributions	3,320,000	-
Securities lending:		
Interest and fees income	1,604,984	-
Less borrower rebates and bank fees	(1,532,908)	-
Net securities lending	72,076	-
Total net additions	12,902,638	791,725
<b>Deductions - Benefit payments</b>	8,610,144	-
<b>Net Increase</b>	4,292,494	791,725
<b>Net Assets Held in Trust for Retiree Benefits</b>		
Beginning of year	177,710,749	9,944,823
End of year	<b>\$ 182,003,243</b>	<b>\$ 10,736,548</b>

# Road Commission for Oakland County

## Notes to Financial Statements September 30, 2008

### Note I - Significant Accounting Policies

The Road Commission for Oakland County, Michigan (the "Road Commission") is a governmental agency, legally titled the Board of County Road Commissioners of the County of Oakland, which is responsible for the maintenance and construction of the county road system in the county. The Road Commission's financial statements will be included in the basic financial statements of the County of Oakland, Michigan.

All funds of the Road Commission have a September 30 year end except the Retirement System and the Retiree Health Care Trust, which are fiduciary funds maintained on a calendar year reporting basis. The September 30, 2008 financial statements of the Road Commission include certain Retirement System and Retiree Health Care Trust financial data as previously reported at December 31, 2007, the latest available financial statements of the Retirement System and the Retiree Health Care Trust.

The accounting policies of the Road Commission conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies:

In accordance with GASB No. 34 definitions, the Road Commission has summarized its September 30, 2008 revenue into the following program revenue categories:

Charges for services	\$ 19,149,646
Operating grants and contributions	60,976,537
Capital grants and contributions	<u>40,626,477</u>
Total revenue	<u>\$ 120,752,660</u>

### **Basic Financial Statements - Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the Road Commission. The Road Commission consists solely of governmental-type activities; no business-type activities exist.

The fund financial statements are provided for governmental funds and have been stated in conjunction with the government-wide financial statements.

The major individual governmental fund is reported as a separate column in the fund financial statements.

# Road Commission for Oakland County

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**Notes to Financial Statements  
September 30, 2008**

## **Note I - Significant Accounting Policies (Continued)**

### **Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Road Commission considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Revenue related to construction projects and inspection work orders is recognized as the related costs are incurred, subject to the availability criterion. Other revenue is recorded when received.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are generally recorded only when payment is due.

Noncurrent receivables, such as special assessments, are recorded at full value and deferred revenue is recorded for the portion not available for use to finance operations as of year end.

Interest earned on investments is recorded on the accrual basis. Interest revenue on special assessment receivables is not accrued until its due date.

The Road Commission reports the following major governmental fund:

**Road Fund** - The Road Fund is used to account for the proceeds of earmarked revenue or financing activities requiring separate accounting because of legal or regulatory provisions.

# Road Commission for Oakland County

## Notes to Financial Statements September 30, 2008

### Note I - Significant Accounting Policies (Continued)

The Road Commission also reports the following additional funds:

**Subdivision Improvement Fund** - The Subdivision Improvement Fund (a nonmajor governmental fund) is used to account for the construction and financing of public improvements provided in benefiting districts that are to be paid, at least in part, from an assessment against the benefited property.

**Retirement System** - The Retirement System (the "System") is a Pension Trust Fund used to account for assets held by the Road Commission in a trustee capacity that will be used to fund future retirement benefits for eligible beneficiaries.

**Retiree Health Care Trust** - The Retiree Health Care Trust (the "Trust") is used to account for assets held by the Road Commission in a trustee capacity that will be used to fund future payment of medical benefits for eligible retirees and their spouses and dependents. The Trust is a single-employer retiree healthcare trust that is administered by the Road Commission's board of trustees.

**Cash and Investments** - Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are reported at fair value, based on quoted market prices.

**Accounts Receivable and Deferred Revenue** - Accounts receivable are primarily amounts due from other units of government. Accounts receivable at September 30, 2008 are recorded net of approximately \$96,000 of allowances.

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year, the various components of advances and deferred revenue are as follows:

	<u>Unavailable</u>	<u>Unearned</u>
Advances and deposits	\$ -	\$ 12,111,358
Federal, state, local, and other receivables	3,963,305	-
Special assessments receivable	<u>10,289,616</u>	<u>-</u>
Total	<u>\$ 14,252,921</u>	<u>\$ 12,111,358</u>

# Road Commission for Oakland County

Notes to Financial Statements  
September 30, 2008

## Note I - Significant Accounting Policies (Continued)

**Inventory and Prepaid Expenses** - Inventory consists principally of road material, salt, signs, and equipment maintenance materials and is valued at average cost. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid expenses or deposits in both government-wide and fund financial statements.

**Capital Assets** - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the government-wide financial statements. Capital assets are defined by the Road Commission as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of four years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Depreciation charges in 2008 totaled \$37,180,166 based on the following methods and useful lives:

	Methods	Useful Lives - Years
Buildings	Straight-line	25-50
Salt storage bins	Units of production	Various
Road equipment	Sum of years - Digits	5-8
Other equipment	Sum of years - Digits and straight-line	4-10
Brine wells and gravel pits	Straight-line and units of production	Various
Infrastructure:		
Roads	Straight-line	5-30
Other	Straight-line	10-50

**Compensated Absences (Vacation and Sick Leave)** - It is the Road Commission's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. All vacation and sick pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only for employee terminations as of year end.

# Road Commission for Oakland County

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**Notes to Financial Statements  
September 30, 2008**

## **Note I - Significant Accounting Policies (Continued)**

**Long-term Obligations** - Long-term debt and other long-term obligations are reported as liabilities in the government-wide financial statements. Bond premiums and discounts, as well as issuance costs, are generally deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable recorded bond premium or discount. Bond issuance costs are generally reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs are reported as debt service expenditures.

**Fund Equity** - In the fund financial statements, governmental funds report designations of fund balance for amounts that represent tentative management plans that are subject to change.

**New Accounting Standard** - In the current year, the Road Commission implemented the Governmental Accounting Standards Board's Statement No. 45, *Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions*. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" postemployment benefits (other than pensions). The new pronouncement causes the government-wide financial statements to recognize the cost of providing retiree healthcare expenses over the working life of the employee, rather than at the time the healthcare expenses are paid. This statement was implemented prospectively. Implementing the statement caused an additional expense to be reported at the government-wide level of \$2,260,219 in excess of what would have been reported in prior years. The new standard had no impact on the expenditures reported in the individual funds (the Road Fund or the Subdivision Improvements Fund).

Other accounting policies are disclosed in other notes to the financial statements.

# Road Commission for Oakland County

## Notes to Financial Statements September 30, 2008

### Note 2 - Reconciliation of Government-wide and Fund Financial Statements

Amounts reported in the government-wide financial statements are different from amounts reported in the governmental funds because of the following:

<b>Governmental Funds Fund Balance</b>	\$ 37,402,797
Capital assets used in governmental activities are not financial resources and are not reported in the funds	668,800,580
Special assessment receivables are expected to be collected over several years and are not available to pay for current year expenditures	10,289,616
Federal, state, local, and other receivables not collected within 60 days of year end are not available to pay for current year expenditures	3,963,305
Long-term notes payable are not due and payable in the current period and are not reported in the funds	(7,975,000)
Long-term portion of compensated absences liability, other postemployment obligations, and provision for uninsured workers' compensation and general liability losses are not reported in the funds	(7,455,441)
Accrued interest payable is not reported in the funds	<u>(53,968)</u>
<b>Government-wide Net Assets</b>	<u><u>\$ 704,971,889</u></u>

# Road Commission for Oakland County

Notes to Financial Statements  
September 30, 2008

## Note 2 - Reconciliation of Government-wide and Fund Financial Statements (Continued)

<b>Net Change in Fund Balances - Total governmental funds</b>	<b>\$ (9,615,499)</b>
Governmental funds report capital outlay as expenditures; in the statement of activities, these costs are allocated over their estimated useful lives as depreciation	24,498,810
Special assessment revenues are recorded in the statement of activities when the assessment is made; they are not reported in the funds until collected or collectible within 60 days of year end	1,813,668
In the governmental funds, federal, state, and local revenues (including insurance claims receivable) not collected within 60 days of year end are not available to pay for current year expenditures, whereas in the statement of activities, revenue is recognized when earned	2,719,171
Repayment of bond principal is an expenditure in the governmental funds, but not in the statement of activities (where it reduces long-term debt)	2,475,000
Changes in accumulated sick and vacation pay, other postemployment obligations, and estimated general liability and workers' compensation claims are recorded when earned in the statement of activities	(2,069,862)
Interest expense is recorded in the statement of activities when a liability is incurred; it is reported in the funds only when payment is due	<u>17,142</u>
<b>Change in Net Assets of Governmental Activities</b>	<b><u>\$ 19,838,430</u></b>

# Road Commission for Oakland County

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**Notes to Financial Statements  
September 30, 2008**

## **Note 3 - Deposits and Investments**

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The Road Commission has designated 12 banks for the deposit of its funds. The investment policy adopted by the Road Commission in accordance with Public Act 196 of 1997 has authorized investment in bonds and securities of the United States government and bank accounts and CDs, but not the remainder of state statutory authority as listed above. The Road Commission's deposits and investment policies are in accordance with statutory authority.

The Road Commission's cash and investments are subject to several types of risk, which, for other than its Retirement System and Retiree Health Care Trust assets, are examined in more detail below:

### **Custodial Credit Risk of Bank Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the Road Commission's deposits may not be returned to it. The Road Commission does not have a deposit policy for custodial credit risk. At year end, the Road Commission had \$27,145,000 of bank deposits (certificates of deposit, checking, and savings accounts) that were uninsured and uncollateralized. The book balance for these deposits has been reported on the governmental funds balance sheet/statement of net assets as cash and cash equivalents of \$16,933,256 and investments of \$12,950,000. The remainder of the investments balance is described below.

The Road Commission believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the Road Commission evaluates each financial institution with which it deposits funds, and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

# Road Commission for Oakland County

**Notes to Financial Statements  
September 30, 2008**

## **Note 3 - Deposits and Investments (Continued)**

### **Credit Risk**

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. In the current year, the Road Commission has no investments in commercial paper. The Road Commission has no investment policy that would further limit its investment choices.

As of year end, the credit quality ratings of its debt security investments were as follows:

<u>Investment</u>	<u>Fair Value</u>	<u>Rating</u>	<u>Rating Organization</u>
Michigan Government Operating Fund	\$ 1,030,476	AAA	S&P
Fidelity Institutional Money Market Fund - Government Portfolio Class II	8,248,245	AAA	S&P

### **Concentration of Credit Risk**

The Road Commission places no limit on the amount in which it may invest in any one issuer. The Road Commission has approximately \$1 million invested in Michigan Government Operating Fund at JP Morgan and \$8.2 million invested in Fidelity Institutional Money Market Fund - Government Portfolio Class II at LaSalle Bank at September 30, 2008. These investments represent approximately 4.6 percent and 37.1 percent, respectively, of total investments reported on the governmental funds balance sheet/statement of net assets at September 30, 2008.

### **Retirement System Deposits and Investments (as of December 31, 2007)**

The Retirement System (the "System") is authorized by Michigan Public Act 314 (the "Act") of 1965, as amended, to invest in certain reverse repurchase agreements, stocks, diversified investment companies, annuity investment contracts, real estate leased to public entities, mortgages, real estate, debt or equity of certain small businesses, certain state and local government obligations, and certain other specified investment vehicles. The Act places percentage limitations on certain investments.

The System has designated two banks for the deposit of its funds. The System's deposits and investment policies are compliant with statutory authority.

# Road Commission for Oakland County

Notes to Financial Statements  
September 30, 2008

## Note 3 - Deposits and Investments (Continued)

The System's cash and investments are subject to several types of risk, which are examined in more detail below:

**Custodial Credit Risk of Bank Deposits** - Custodial credit risk is the risk that in the event of a bank failure, the System's deposits may not be returned to it. The System does not have a deposit policy for custodial credit risk.

At December 31, 2007, the System had \$622,928 of bank deposits (certificates of deposit, checking, and savings accounts) that were uninsured and uncollateralized. Each of the accounts of the System's six investment managers is insured by the Securities Investors Protection Act up to \$500,000 to replace cash (up to \$100,000), stocks, or bonds held by the broker-dealer. The System believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the System evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

### Interest Rate Risk

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The System's investment policy does not restrict investment maturities other than commercial paper which, under state law, can only be purchased with no more than a 270-day maturity. At year end, the average maturities of investments are as follows:

Investment Type	Fair Value	Maturity (Years)			
		< 1	1 - 5	6 - 10	> 10
U.S. Treasury	\$ 7,977,607	\$ -	\$ 5,668,473	\$ 1,501,191	\$ 807,943
U.S. agency	31,600,112	432,072	3,886	1,107,509	30,056,645
Corporate bonds	32,747,286	537,149	5,227,854	6,958,710	20,023,573

### Credit Risk

As of December 31, 2007, the System's debt securities, other than the U.S. government and agency obligations, were comprised substantially of corporate bonds and collateralized mortgage obligations.

# Road Commission for Oakland County

Notes to Financial Statements  
September 30, 2008

## Note 3 - Deposits and Investments (Continued)

The System's investment policy provides that up to 25 percent of the fixed-income investment portfolio may be invested in noninvestment grade securities (BB to CCC rated) with at least 80 percent of the noninvestment grade portfolio consisting of BB or B rated securities. The System may invest up to 15 percent of the fixed-income portfolio in non-U.S. dollar denominated fixed-income securities. The minimum credit rating for international fixed income securities is single B at the time of purchase.

The credit ratings of these securities at December 31, 2007 are as follows:

Rating	Fair Value	Rating Agency
AAA	\$ 10,046,255	S&P
AA+	306,447	S&P
AA	896,091	S&P
AA-	1,621,416	S&P
A+	486,701	S&P
A	787,525	S&P
A-	712,226	S&P
BBB+	1,995,739	S&P
BBB	1,888,252	S&P
BBB-	1,801,805	S&P
BB+	1,014,768	S&P
BB	526,178	S&P
BB-	729,471	S&P
B+	46,825	S&P
B	1,121,175	S&P
B-	125,975	S&P
CCC+	924,788	S&P
CCC	208,340	S&P
Not rated	7,507,309	N/A
Total	<u>\$32,747,286</u>	

**Securities Lending Transactions** - State statutes and board of trustees' investment policies permit participation of the System in securities lending transactions, loans of securities to broker-dealers, and other entities for collateral with a simultaneous agreement to return the collateral for the same securities in the future. The System, via a securities lending authorization agreement, authorized the custodial bank to lend the System's securities to broker-dealers and banks pursuant to a form of loan agreement.

# Road Commission for Oakland County

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**Notes to Financial Statements  
September 30, 2008**

## **Note 3 - Deposits and Investments (Continued)**

During the year ended December 31, 2007, the custodial bank, at the direction of the System, lent securities and received United States currency as collateral. Borrowers were required to deliver collateral for each loan equal to at least 100 percent of the market value of the loaned securities. At December 31, 2007, the System has no credit risk exposure to borrowers because the amounts the System owes the borrowers exceed the amounts the borrowers owe the System. Contracts with the lending agents require them to indemnify the System if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the System for income distributions by the securities' issuers while the securities are on loan.

The System did not impose any restrictions during the year ended December 31, 2007 on the amount of the loans the custodial bank made on its behalf. There were no failures by any of the borrowers to return loaned securities or pay distributions thereon during the year ended December 31, 2007. There were no losses to the System or the custodial bank during the year ended December 31, 2007 resulting from default of the borrowers.

During the year ended December 31, 2007, the System and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested, together with the cash collateral of other lenders, in a pool. The average duration of such investment pool as of December 31, 2007 was 128 days. Because the loans could be terminated on demand, their duration did not generally match the duration of the investments made with cash collateral. The collateral held and the fair values of the underlying securities on loan as of December 31, 2007 were \$26,752,030 and \$25,798,906, respectively.

# Road Commission for Oakland County

## Notes to Financial Statements September 30, 2008

### Note 3 - Deposits and Investments (Continued)

The following represents the balances relating to the securities lending transactions as of December 31, 2007; investments are reported at fair value:

Securities Lent	Underlying Securities	Collateral Received	Collateral Investment Value	Type of Collateral
U.S. government and agencies obligations	\$ 6,870,833	\$ 6,994,206	\$ 6,994,206	Custodian's short-term investment pool
U.S. corporate fixed-income obligations	555,170	569,150	569,150	Custodian's short-term investment pool
U.S. equities	<u>18,372,903</u>	<u>19,188,674</u>	<u>19,188,674</u>	Custodian's short-term investment pool
Total	<u>\$ 25,798,906</u>	<u>\$ 26,752,030</u>	<u>\$ 26,752,030</u>	

### Retiree Health Care Trust Deposits and Investments (as of December 31, 2007)

The Retiree Health Care Trust (the "Trust") is authorized by Michigan Public Act 314 of 1965, as amended, to invest in certain reverse repurchase agreements, stocks, diversified investment companies, annuity investment contracts, real estate leased to public entities, mortgages, real estate, debt or equity of certain small businesses, certain state and local government obligations, and certain other specified investment vehicles. The Act places percentage limitations on certain investments.

The Trust has designated one bank for the deposit of its funds. The Trust's deposits and investment policies are in accordance with statutory authority.

At December 31, 2007, the Trust's assets were invested in the Investment Services Program (ISP) of the Municipal Employees' Retirement System (MERS) of Michigan. Using the ISP pooled investment product, the Trust's assets are pooled with the other investments managed by MERS and are allocated according to the MERS ISP investment policy statement, which is consistent with the statutory authority described above.

# Road Commission for Oakland County

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**Notes to Financial Statements  
September 30, 2008**

## **Note 3 - Deposits and Investments (Continued)**

### **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation to the Trust. The Trust has no investment policy that would limit its investment choices beyond what is allowed by state law. The Trust's funds are invested solely in a pooled investment fund administered by the MERS Retirement Board. The investment pool administered by MERS is not rated as to credit quality.

### **Declines in Investment Values**

Subsequent to December 31, 2007, the fair value of the Retirement System and Retiree Health Care Trust's investment portfolios declined by approximately \$42,000,000 and \$3,300,000, respectively, as of December 31, 2008. However, because the values of investments fluctuate with market conditions, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined.

### **Risks and Uncertainties**

The Road Commission invests in various securities. Investment securities are exposed to various risks such as interest rate, market, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the balance sheet.

# Road Commission for Oakland County

## Notes to Financial Statements September 30, 2008

### Note 4 - General Fixed Assets and Depreciation

A summary of changes in general fixed assets follows:

	Balance October 1, 2007	Increases	Decreases	Balance September 30, 2008
<b>Governmental Activities</b>				
Capital assets not being depreciated:				
Land:				
Infrastructure	\$ 146,745,311	\$ 7,354,879	\$ -	\$ 154,100,190
Land and other	1,832,397	49,077	-	1,881,474
Construction in progress	20,500	308,345	-	328,845
Subtotal	148,598,208	7,712,301	-	156,310,509
Capital assets being depreciated:				
Buildings and storage bins	17,817,903	85,461	3,984	17,899,380
Road equipment	49,673,973	2,722,370	489,458	51,906,885
Other equipment	5,787,403	132,765	180,724	5,739,444
Infrastructure	807,703,130	51,005,532	-	858,708,662
Brine wells and gravel pits	1,364,232	24,796	-	1,389,028
Subtotal	882,346,641	53,970,924	674,166	935,643,399
Less accumulated depreciation for:				
Buildings and storage bins	(8,575,962)	(439,727)	(3,984)	(9,011,705)
Road equipment	(40,097,231)	(4,129,443)	(485,211)	(43,741,463)
Other equipment	(4,202,370)	(444,654)	(180,723)	(4,466,301)
Infrastructure	(332,791,496)	(32,081,239)	-	(364,872,735)
Brine wells and gravel pits	(976,021)	(85,103)	-	(1,061,124)
Subtotal	(386,643,080)	(37,180,166)	(669,918)	(423,153,328)
Net capital assets being depreciated	495,703,561	16,790,758	4,248	512,490,071
Net capital assets	<u>\$ 644,301,769</u>	<u>\$ 24,503,059</u>	<u>\$ 4,248</u>	<u>\$ 668,800,580</u>

# Road Commission for Oakland County

## Notes to Financial Statements September 30, 2008

### Note 5 - Long-term Debt

#### Outstanding Debt

The following is a summary of the debt outstanding of the Road Commission as of September 30, 2008:

	Number of Issues	Interest Rate (Percent)	Maturing Through	Principal Outstanding
<b>Notes Payable</b>				
1999 Michigan Transportation Fund revenue note*	1	4.75	2009	\$ 975,000
2001 Michigan Transportation Fund revenue note	1	3.75-4.00	2011	3,000,000
2007 Michigan Transportation Fund revenue note**	1	4.00	2016	<u>4,000,000</u>
Total notes payable				7,975,000
<b>Other Long-term Liabilities</b>				
Provision for uninsured losses				1,900,000
Employee compensated absences liability				3,295,222
Net other postemployment benefits obligation				<u>2,260,219</u>
Total other long-term liabilities				<u>7,455,441</u>
Total long-term debt				<u>\$ 15,430,441</u>

\* While these notes will be paid by the Road Fund, it is intended that the Subdivision Improvements Fund will provide the Road Fund with approximately 75 percent of the required debt service funding.

\*\* While these notes will be paid by the Road Fund, it is intended that the Subdivision Improvements Fund will provide the Road Fund with the required debt service funding.

At September 30, 2008, approximately \$11,070,000 of special assessment receivables were recorded in the Subdivision Improvements Fund.

**Compensated Absences** - It is the Road Commission's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. All sick and vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only for employee terminations as of year end.

# Road Commission for Oakland County

## Notes to Financial Statements September 30, 2008

### Note 5 - Long-term Debt (Continued)

#### Changes in Long-term Debt

The following is a summary of long-term debt transactions of the Road Commission for the year ended September 30, 2008:

	Balance October 1, 2007	Increase	Reduction	Balance September 30, 2008	Due Within One Year
1999 Michigan Transportation Fund revenue note	\$ 1,950,000	\$ -	\$ (975,000)	\$ 975,000	\$ 975,000
2001 Michigan Transportation Fund revenue note	4,000,000	-	(1,000,000)	3,000,000	1,000,000
2007 Michigan Transportation Fund revenue note	4,500,000	-	(500,000)	4,000,000	500,000
Total note payable	10,450,000	-	(2,475,000)	7,975,000	2,475,000
Provision for uninsured losses	2,000,000	-	(100,000)	1,900,000	-
Employee compensated absences	3,385,579	-	(90,357)	3,295,222	-
Net other postemployment benefits	-	2,260,219	-	2,260,219	-
Total other long-term liabilities	5,385,579	2,260,219	(190,357)	7,455,441	-
Total long-term debt	\$ 15,835,579	\$ 2,260,219	\$ (2,665,357)	\$ 15,430,441	\$ 2,475,000

#### Debt Service Requirements

The annual principal and interest requirements for the years ending September 30 through maturity for all debt outstanding (excluding the liabilities for compensated absences, uninsured losses, and net other postemployment benefits) are as follows:

Years Ending September 30	Principal	Interest	Total
2009	\$ 2,475,000	\$ 323,813	\$ 2,798,813
2010	1,500,000	220,000	1,720,000
2011	1,500,000	160,000	1,660,000
2012	500,000	100,000	600,000
2013	500,000	80,000	580,000
2014-2016	1,500,000	120,000	1,620,000
Total	\$ 7,975,000	\$ 1,003,813	\$ 8,978,813

#### Interest

Gross interest expense of the Road Commission for the year ended September 30, 2008 approximated \$421,000, of which approximately \$244,000 related to the Subdivision Improvements Fund and the balance to the Road Fund.

# Road Commission for Oakland County

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**Notes to Financial Statements  
September 30, 2008**

## **Note 6 - Contingent Liabilities**

The Road Commission has been named defendant in numerous accident claims and lawsuits requesting damages of various amounts, the majority of which do not state a specific maximum. Insurance coverage related to these claims and lawsuits, if any, is categorized under the general liability insurance program (see Note 7). It is the opinion of management and legal counsel that reasonable estimates of the Road Commission's liability for these matters have been recorded as a liability in the Road Fund at September 30, 2008.

There are also several non-accident liability and condemnation lawsuits currently pending against the Road Commission claiming amounts for damages and relief without stated limitations. It is the opinion of management and legal counsel that reasonable estimates of the Road Commission's liability for these matters have been recorded in the Road Fund at September 30, 2008.

The Road Commission has received and is receiving federal highway grants through the Michigan Department of Transportation for its Integrated Transportation System (ITS) project. These federal grants have certain compliance provisions including a requirement for nonfederal participation in project costs (matching requirement) and a responsibility for the Road Commission to eventually audit the finalized third-party costs for goods and services that have either been charged to certain project contracts or contributed to the project.

The effect on the recorded revenue and expenditures of the ITS projects, if any, that may result from the Road Commission's future audits of final third-party contract and contribution costs cannot be determined at this time. However, it is the opinion of the management of the Road Commission that such amounts and the resultant effects on fund balance, if any, would not be material.

## **Note 7 - Insurance Programs**

The Road Commission is exposed to various risks of loss related to general liability claims, property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The Road Commission is uninsured for these claims within certain limits. The details for certain of these risks are discussed below.

# Road Commission for Oakland County

**Notes to Financial Statements  
September 30, 2008**

## **Note 7 - Insurance Programs (Continued)**

### General Liability Claims

The Road Commission is partially uninsured for general liability claims. Under the plan, the Road Commission is liable for losses up to a retention amount and for the losses in excess of the maximum insurance coverage. Information for the last 10 years is as follows:

Contract Years Ended September 30	Retention		Maximum Insurance Coverage (Per Occurrence and in Aggregate Per Fiscal Year)
	Limit Per Occurrence	Aggregate Limit Per Year (All Cases)	
1999-2000	\$ 1,000,000	\$ 4,000,000	\$ 9,000,000
2001-2007	1,000,000	4,000,000	15,000,000
2008	1,000,000	4,000,000	20,000,000

### Workers' Compensation Claims

The Road Commission is partially uninsured for workers' compensation claims. Under the plan, the Road Commission is liable for losses up to a retention amount and for losses in excess of the maximum insurance coverage. Information for the last 10 years is as follows:

Fiscal Year of Occurrence	Retention		Coverage (Per Occurrence and in Aggregate)
	Limit Per Occurrence	Approximate Aggregate Limit Per Year	
1999-2000	\$ 350,000	No aggregate coverage	Statutory limitation
2001-2005	500,000	No aggregate coverage	Statutory limitation
2006-2007	750,000	No aggregate coverage	Statutory limitation
2008	500,000	No aggregate coverage	Statutory limitation

# Road Commission for Oakland County

**Notes to Financial Statements  
September 30, 2008**

## **Note 7 - Insurance Programs (Continued)**

### **Medical Claims**

The Road Commission is partially uninsured for healthcare coverage provided to employees (including dependents and retired employees and their spouses). Under the program, the Road Commission is liable for claims up to a retention amount per employee. For the last 12 annual contract periods (September 1, 1997 through August 31, 2009), the retention limit per employee is \$75,000 with no aggregate limitation.

### **Estimated Liabilities**

Management has established estimates of the liability for the asserted claims and lawsuits and the unasserted claims related to all of the above-mentioned matters and has recorded the estimated liability at September 30, 2008. However, with respect to unasserted claims, it is not currently possible for management or legal counsel to determine that the ultimate liability, if any, related to these matters will not differ materially from the amounts currently provided.

Changes in the estimated liability for the years ended September 30, 2007 and 2008 are as follows:

	<u>General Liability</u>	<u>Workers' Compensation</u>	<u>Medical</u>	<u>Total</u>
Estimated liability - October 1, 2006	\$ 2,000,000	\$ 1,360,000	\$ 400,000	\$ 3,760,000
Estimated claims incurred, including changes in estimates	401,806	1,018,390	10,225,227	11,645,423
Claim payments, including related legal and administrative expenses	<u>(401,806)</u>	<u>(1,168,390)</u>	<u>(10,325,227)</u>	<u>(11,895,423)</u>
Estimated liability - September 30, 2007	2,000,000	1,210,000	300,000	3,510,000
Estimated claims incurred, including changes in estimates	440,359	839,283	10,371,768	11,651,410
Claim payments, including related legal and administrative expenses	<u>(440,359)</u>	<u>(999,283)</u>	<u>(10,071,768)</u>	<u>(11,511,410)</u>
Estimated liability - September 30, 2008	<u>\$ 2,000,000</u>	<u>\$ 1,050,000</u>	<u>\$ 600,000</u>	<u>\$ 3,650,000</u>
Estimated current portion - Included in accrued liabilities in the Road Fund	\$ 700,000	\$ 450,000	\$ 600,000	\$ 1,750,000
Estimated long-term portion	<u>1,300,000</u>	<u>600,000</u>	<u>-</u>	<u>1,900,000</u>
Total estimated liability	<u>\$ 2,000,000</u>	<u>\$ 1,050,000</u>	<u>\$ 600,000</u>	<u>\$ 3,650,000</u>

# Road Commission for Oakland County

**Notes to Financial Statements  
September 30, 2008**

## Note 7 - Insurance Programs (Continued)

During 2008, the expenditures recorded in the Road Fund under the general liability (including nonaccident claims and approximately \$400,000 of insurance costs), workers' compensation (including claims and approximately \$140,000 of insurance costs), and healthcare plans (including healthcare administrative expenses) were \$840,359, \$1,079,283, and \$10,371,768, respectively.

The total cost of risk management for the year was \$12,291,410, consisting of the amounts recorded in the Road Fund totaling \$12,191,410 as detailed in the preceding paragraph less \$100,000 recorded as a decrease of long-term debt obligations (see Note 5).

## Note 8 - Reserved Fund Balances

Fund balances have been reserved for the following purposes:

	Governmental	Fiduciary Funds	
	Fund -	Retirement	Retiree
	Road Fund	System	Healthcare Trust
Construction	\$ 3,607,932	\$ -	\$ -
Capital outlay and contracted services	4,562,576	-	-
Retiree benefits	-	182,003,243	10,736,548
Total	\$ 8,170,508	\$ 182,003,243	\$ 10,736,548

# Road Commission for Oakland County

## Notes to Financial Statements September 30, 2008

### Note 9 - Designated Fund Balances

Fund balances of the Road Commission's governmental funds have been designated for the following purposes:

	Road Fund	Subdivision Improvement Fund	Total
Subsequent year's budget	\$ 2,761,632	\$ 2,873,333	\$ 5,634,965
Future years' capital acquisitions and maintenance projects	3,238,000	-	3,238,000
Future years' tri-party construction participation	6,218,685	-	6,218,685
Construction and signal projects	3,501,454	-	3,501,454
Long-term portion of provision for:			
Uninsured losses	1,900,000	-	1,900,000
Compensated absences	3,295,222	-	3,295,222
Postemployment benefits	2,260,219	-	2,260,219
Special assessment construction	-	3,183,744	3,183,744
Total	<u>\$23,175,212</u>	<u>\$ 6,057,077</u>	<u>\$29,232,289</u>

### Note 10 - Stewardship, Compliance, and Accountability

The Road Commission is legally subject to the budgetary control requirements of State of Michigan P.A. 621 of 1978 (the Uniform Budgeting Act). The following is a summary of the requirements of this Act according to the State Treasurer's *Bulletin for Audits of Local Units of Government in Michigan*, dated April 1982 as amended by P.A. 493 of 2000:

- a. Budgets must be adopted for the Special Revenue Funds. The Road Fund and the Subdivision Improvements Fund are Special Revenue Funds.
- b. Budgeted expenditures cannot exceed budgeted revenues and fund balance.
- c. The budgets must be amended when necessary.
- d. Public hearings must be held before budget adoptions.
- e. Expenditures cannot exceed budget appropriations.
- f. Expenditures must be authorized by a budget before being incurred.

# Road Commission for Oakland County

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**Notes to Financial Statements  
September 30, 2008**

## **Note 10 - Stewardship, Compliance, and Accountability (Continued)**

The Road Commission's budget has been adopted on an activity basis; expenditures at this level in excess of amounts budgeted are a violation of Michigan law. A comparison of actual results of operations to the Road Fund and Subdivision Improvement Fund budgets as adopted by the Board of Road Commissioners is included in the supplementary information.

The Road Commission follows these procedures in establishing the budgetary data reflected in the financial statements:

1. In July, the managing director of the Road Commission submits to the Board of County Road Commissioners a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
2. A public hearing is conducted to obtain citizen comments.
3. Prior to September 30, the budget is legally enacted by the passage of a resolution.
4. The managing director is authorized to transfer budgeted amounts between line items within an activity category, exclusive of certain exceptions, which require the approval of the Board of County Road Commissioners. These excepted items and any revisions that alter the total expenditures of any budgeted activity must be approved by the board.

Unexpended appropriations lapse at year end and encumbrances are not included as expenditures. The amount of encumbrances outstanding at September 30, 2008 is approximately \$8,171,000. During the current year, the budget was amended in a legally permissible manner.

The budget has been prepared in accordance with accounting principles generally accepted in the United States of America.

# Road Commission for Oakland County

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**Notes to Financial Statements  
September 30, 2008**

## **Note 11 - Retiree Healthcare Benefits**

### **Plan Description**

The Road Commission contributes to the Road Commission for Oakland County Retiree Health Care Trust (the "Trust"). The Trust, which was established by the Road Commission on January 26, 2006, provides for future payment of medical benefits for eligible retirees, their spouses, and their dependents. The obligation to provide benefits to employees was established by negotiation with various collective bargaining units or other actions of the Oakland County Board of Road Commissioners. At December 31, 2006, the date of the most recent actuarial valuation, membership consisted of 441 retirees and beneficiaries currently receiving benefits, 341 vested active employees, and 194 nonvested active employees.

A complete analysis of the dollar amounts of the actuarial value of assets, actuarial accrued liability, and unfunded actuarial accrued liability is reported in the Road Commission's Retiree Health Care Trust financial report as of December 31, 2006. A copy of this report may be obtained from the Road Commission's administrative office, located at 31001 Lahser Road, Beverly Hills, MI 48025.

### **Summary of Significant Accounting Policies**

The Trust is included in the Road Commission's financial statements as a Retiree Health Care Trust. At December 31, 2007, the assets of the Trust included no securities of or loans to the Road Commission or any other related party. The Trust's assets are managed by the Municipal Employees' Retirement System (MERS) of Michigan. Please refer to Notes 1 and 3 for further significant accounting policies.

**Funding Policy** - The Road Commission may partially or fully fund the liability of the Trust by periodically making contributions to the Trust. The Road Commission's funding policy is to pay all premiums as they come due from the Road Fund; in addition, the Road Commission intends to set aside funding in the Trust from time to time as it deems appropriate.

# Road Commission for Oakland County

## Notes to Financial Statements September 30, 2008

### Note 11 - Retiree Healthcare Benefits (Continued)

**Funding Progress** - For the year ended September 30, 2008, the Road Commission has estimated the cost of providing retiree healthcare benefits through an actuarial valuation as of December 31, 2006. The valuation computes an annual required contribution, which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. This valuation's computed contribution and actual funding are summarized as follows:

Annual required contribution/annual OPEB cost	\$ 10,288,941
Amounts contributed:	
Payments of current premiums	(5,028,722)
Advance funding	<u>(3,000,000)</u>
Net OPEB obligation	2,260,219
OPEB obligation - Beginning of year	<u>-</u>
OPEB obligation - End of year	<u>\$ 2,260,219</u>

In addition to the Road Fund's \$3,000,000 of contributions made to the Trust in calendar year 2007, the Road Fund paid \$5,028,722 directly toward insurance premiums and medical costs for retirees during the fiscal year ended September 30, 2008.

The annual OPEB costs, the percentage contributed to the plan, and the net OPEB obligation for the year ended September 30, 2008 were as follows:

Annual required contribution	\$ 10,288,941
Percentage contributed	78.0%
Net other postemployment benefits obligation	\$ 2,260,219

The funding progress of the plan as of the most recent valuation date is as follows:

Valuation as of December 31, 2006:	
Actuarial value of assets	\$ 9,944,823
Actuarial accrued liability	141,756,532
Unfunded AAL (UAAL)	131,811,709
Funded ratio	7.02%
Annual covered payroll	27,791,451
Ratio of UAAL to covered payroll	474.29%

# Road Commission for Oakland County

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**Notes to Financial Statements  
September 30, 2008**

## **Note 11 - Retiree Healthcare Benefits (Continued)**

**Actuarial Methods and Assumptions** - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the December 31, 2006 actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions used include (a) a 6.5 percent investment rate of return, (b) projected salary increases of 4.5 percent to 8.0 percent per year, and (c) no cost of living adjustments. Both (a) and (b) include an inflation component of 4.5 percent. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility over a five-year period. The unfunded actuarial liability is being amortized as a level percentage of payroll on a closed basis. The remaining amortization period at December 31, 2007 was 30 years.

## **Note 12 - Defined Benefit Pension Plan**

### **Plan Description**

The Road Commission contributes to the Road Commission for Oakland County Retirement System (the "System"), which is the administrator of a single-employer public employees' retirement system that covers substantially all employees of the Road Commission. The System provides retirement, disability, and death benefits to plan members and their beneficiaries. The System currently requires no employee contribution. The obligation of the Road Commission to contribute to and maintain the System for these employees was established by negotiation with various collective bargaining units or other actions of the Oakland County Board of Road Commissioners. At December 31, 2007, the date of the most recent actuarial valuation, membership consisted of 497 retirees and beneficiaries currently receiving benefits and terminated employees entitled to benefits but not yet receiving them, and 549 current active employees.

# Road Commission for Oakland County

Notes to Financial Statements  
September 30, 2008

## Note 12 - Defined Benefit Pension Plan (Continued)

A complete analysis of the dollar amounts of the actuarial value of assets, actuarial accrued liability, and unfunded actuarial accrued liability is reported in the Road Commission's Retirement System financial report as of December 31, 2007. A copy of this report may be obtained from the Road Commission's administrative office, located at 31001 Lahser Road, Beverly Hills, MI 48025.

### Significant Accounting Policies

The System is included in the Road Commission's financial statements as a Retirement System. At December 31, 2007, the assets of the Retirement System included no securities of or loans to the Road Commission or any other related party and there were no investments in any one organization (other than the U.S. government and U.S. government guaranteed obligations) in excess of 5 percent of net assets available for benefits. Please refer to Note 1 for further significant accounting policies.

**Annual Pension Cost** - For the year ended December 31, 2007, the Road Commission's annual pension cost of \$3,320,000 for the plan was equal to the required and actual contribution. The annual required contribution was determined as part of actuarial valuations at December 31, 2005 and 2006, using the individual entry age normal cost method. Significant actuarial assumptions used include (a) a 7.5 percent investment rate of return, (b) projected salary increases of 4.5 percent to 8.0 percent per year, and (c) no cost of living adjustments. Both (a) and (b) include an inflation component of 4.5 percent. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility over a five-year period. The unfunded actuarial liability is being amortized as a level percentage of payroll on an open basis. The remaining amortization period at December 31, 2006 was 14 years.

**Reserves** - As of December 31, 2007, the plan's legally required reserves have been fully funded as follows:

Reserve for employees' contributions	\$ 55,546
Reserve for retired benefit payments	86,376,489

# Road Commission for Oakland County

## Notes to Financial Statements September 30, 2008

### Note 12 - Defined Benefit Pension Plan (Continued)

#### Three-year Trend Information

The pension cost for the three most recent years is as follows:

	Fiscal Year Ended December 31		
	2005	2006	2007
Annual pension cost (APC)	\$ 2,819,103	\$ 2,939,800	\$ 3,320,000
Percentage of APC contributed	100%	100%	100%
Net pension obligation	\$ -	\$ -	\$ -

The funded status and funding progress for the three most recent actuarial valuations is as follows:

	Actuarial Valuation as of December 31		
	2004	2005	2006
Actuarial value of assets	\$ 159,759,743	\$ 164,693,398	\$ 170,697,799
Actuarial accrued liability (AAL)	\$ 147,662,189	\$ 157,902,403	\$ 159,048,368
Overfunded AAL	\$ (12,097,554)	\$ (6,790,995)	\$ (11,649,431)
Funded ratio (percent)	108.2	104.3	107.3
Valuation payroll	\$ 28,582,921	\$ 29,293,470	\$ 27,791,451
(Overfunded) AAL as a percentage of valuation payroll	(42.3)	(23.2)	(41.9)

### Note 13 - Construction in Progress

Estimated future contract cost obligations related to completion of Road Fund construction projects in progress at September 30, 2008, net of estimated revenue from federal aid and contributions from participating communities, total approximately \$3,608,000. The total remaining cost of these uncompleted projects will exceed the above estimated future contract costs due to inspection costs and other noncontracted services. It is anticipated that a significant portion of such additional costs will be shared with other governmental units and that the Road Commission's share of these costs will not be material in amount.

## **Supplemental Information**

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# Road Commission for Oakland County

## Required Supplemental Information Budgetary Comparison Schedule - Road Fund Year Ended September 30, 2008

	Original Budget	Amended Budget	Actual	Variance Favorable (Unfavorable)
<b>Revenue</b>				
State aid - Act 51	\$ 61,881,500	\$ 59,681,500	\$ 59,886,097	\$ 204,597
Other state sources	12,680,000	15,505,421	17,754,867	2,249,446
Federal sources	12,661,000	33,097,197	23,770,481	(9,326,716)
Revenue from county and local governments	8,750,500	12,348,316	7,359,136	(4,989,180)
Interest on investments	500,000	500,000	1,030,783	530,783
Fees and other revenue	2,012,000	2,038,000	2,037,439	(561)
<b>Total revenue</b>	<b>98,485,000</b>	<b>123,170,434</b>	<b>111,838,803</b>	<b>(11,331,631)</b>
<b>Expenditures</b>				
General administration:				
Board of County Road Commissioners	173,093	173,093	171,476	1,617
Managing director	860,140	985,303	737,520	247,783
Planning and development	1,197,403	1,401,603	981,635	419,968
Citizens' services	346,750	346,750	338,894	7,856
Finance department	952,733	952,733	919,858	32,875
Legal department	741,818	741,818	718,578	23,240
Human resources department	719,285	717,607	552,241	165,366
<b>Total general administration</b>	<b>4,991,222</b>	<b>5,318,907</b>	<b>4,420,202</b>	<b>898,705</b>
Central operations	11,218,376	12,605,397	10,901,057	1,704,340
Engineering department	5,526,671	5,558,349	5,258,193	300,156
Traffic department	11,180,591	12,199,239	9,809,650	2,389,589
Permits and environmental concerns	1,208,163	1,214,163	1,162,670	51,493
Maintenance department	21,879,243	25,490,995	21,743,418	3,747,577
Nondepartmental	22,006,774	22,009,494	21,278,940	730,554
Debt service	1,420,210	1,420,210	1,419,559	651
<b>Total expenditures before project expenditures</b>	<b>79,431,250</b>	<b>85,816,754</b>	<b>75,993,689</b>	<b>9,823,065</b>
Project expenditures:				
Road improvement program and construction	20,916,250	51,605,243	41,601,925	10,003,318
Southeast Michigan snow and ice management	125,000	590,411	505,208	85,203
Signals	2,425,000	3,965,520	1,965,834	1,999,686
Intelligent transportation systems	551,000	932,400	626,694	305,706
<b>Total project expenditures</b>	<b>24,017,250</b>	<b>57,093,574</b>	<b>44,699,661</b>	<b>12,393,913</b>
<b>Total expenditures</b>	<b>103,448,500</b>	<b>142,910,328</b>	<b>120,693,350</b>	<b>22,216,978</b>
<b>Excess of Expenditures Over Revenue</b>	<b>(4,963,500)</b>	<b>(19,739,894)</b>	<b>(8,854,547)</b>	<b>\$ 10,885,347</b>
<b>Fund Balance - October 1, 2007</b>	<b>40,200,267</b>	<b>40,200,267</b>	<b>40,200,267</b>	
<b>Fund Balance - September 30, 2008</b>	<b>\$ 35,236,767</b>	<b>\$ 20,460,373</b>	<b>\$ 31,345,720</b>	

# Road Commission for Oakland County

## Other Supplemental Information Budgetary Comparison Schedule - Subdivision Improvement Fund Year Ended September 30, 2008

	Original Budget	Amended Budget	Actual	Variance Favorable (Unfavorable)
<b>Revenue</b>				
Special assessment revenue	\$ 2,275,000	\$ 2,350,000	\$ 2,890,218	\$ 540,218
Interest	350,000	675,226	758,802	83,576
Total revenue	2,625,000	3,025,226	3,649,020	623,794
<b>Expenditures</b>				
Debt service	1,483,441	1,483,667	1,478,514	5,153
Project expenditures - Road improvement program and construction	3,550,000	3,950,000	2,931,458	1,018,542
Total expenditures	5,033,441	5,433,667	4,409,972	1,023,695
<b>Change in Fund Balance</b>	(2,408,441)	(2,408,441)	(760,952)	<b>\$ 1,647,489</b>
<b>Fund Balance - October 1, 2007</b>	6,818,029	6,818,029	6,818,029	
<b>Fund Balance - September 30, 2008</b>	<b>\$ 4,409,588</b>	<b>\$ 4,409,588</b>	<b>\$ 6,057,077</b>	